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CASE

HIGBIE, et al. v JAMES, et al.

HELD

Thursday, September 19, 2024

WITNESS

SHERIFF KYLE BOURGAULT



Exhibit 3

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2024-0919SS Wit 1 of 2 ACR Job#:

IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF NEW YORK

----- x

CARL HIGBIE, JOSEPH HARRIS, and MICHAEL VOTRUBA,

Plaintiffs, Civil Action No:

-v- 1:24-cv-00174-MAD-TWD

STEVEN G. JAMES, in his Official Capacity as Superintendent of the New York State Police, SHERIFF KYLE BOURGAULT, in his Official Capacity as the Sheriff of Rensselaer County, New York, SHERIFF DONALD J. KRAPF, in his Official Capacity as the Sheriff of Columbia County, New York, and JOHN DOES 1-10, Defendants.

----- x

EXAMINATION BEFORE TRIAL

0F

ONE OF THE DEFENDANTS HEREIN,
SUPERINTENDENT OF THE NEW YORK STATE POLICE
SHERIFF KYLE BOURGAULT

HELD: Thursday, September 19, 2024

10 a.m.- 10:34 a.m.

JOB # PC 2024-0919SSW1

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```
1
    This is the EXAMINATION BEFORE TRIAL of one of
 2
    the Defendants, SHERIFF KYLE BOURGAULT, taken
 3
    pursuant to NOTICE, held at:
 5
                ALBANY COURT REPORTING
 6
                     125 Wolf Road
                Albany, New York 12207
 7
 8
    said witness being duly sworn and record
 9
    reported via steno writer by STEPHEN P.
10
    SUDANO, Certified Court Reporter and Notary
11
    Public within and for the State of New York.
14
16
17
18
19
20
21
24
25
```

```
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```
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13
14
16
17
18
21
24
25
```

1	I N D E X	
2	TO TESTIMONY	
3	WITNESS: KYLE BOURGAULT	
4	EXAMINATION BY	PAGE
5	MR. STAMBOULIEH	10
6	MR. GALLAGHER	39
7		
8	TO EXHIBITS MARKED	
9	PLAINTIFF'S DESCRIPTION	PAGE
10	Exhibit 1 Sheriff Kyle Bourgault's	[[] 17
11	Exhibit 1 Sheriff Kyle Bourgault's Notice of Deposition, consisting of 2 page(s); attached hereto	•
12		ı∩ 34
13	Exhibit 2 Form PBB-3, State of New York Pistol/Revolver License Application, consisting of 4 page(s); attached hereto	<u> </u>
14	page(s); attached hereto	
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

```
FEDERAL
                       STIPULATIONS
 1
 2
       IT IS HEREBY STIPULATED AND AGREED, by and
    between the attorneys for the respective
 3
    parties hereto, that filing, sealing, and
 4
    certifications of the within deposition are
 5
    hereby waived;
 6
 7
       IT IS FURTHER STIPULATED AND AGREED that
    the original of the within deposition may be
 8
 9
    sworn to and signed before any officer
    authorized to administer an oath, with the
10
    same force and effect as if signed and sworn
11
    to before the Court;
12
       IT IS FURTHER STIPULATED AND AGREED that an
    unsigned copy of the deposition may be used
14
    with the same force and effect as if signed by
15
    the witness, 30 days after service of the
16
    original & one copy of same upon counsel for
17
    the witness.
18
       IT IS FURTHER STIPULATED AND AGREED that
19
    all parties shall bear their own costs in the
20
    conduct of this deposition.
21
24
25
```

```
1
      FEDERAL STIPULATIONS
 2
       IT IS FURTHER STIPULATED AND AGREED that
    all objections except as to form, are reserved
 3
    to the time of trial.
 5
       IT IS FURTHER STIPULATED AND AGREED that
 6
 7
    exhibits may be marked by the attorney
    presenting the exhibit to the witness; and
 8
    THAT a copy of any exhibit presented to a
 9
    witness shall be emailed to or otherwise in
10
    possession of all counsel prior to any
11
    questioning of a witness regarding the exhibit
12
    in question; and
14
       THAT all parties shall bear their own costs
    in the conduct of this deposition.
16
17
18
19
21
25
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
    THIS IS THE ORAL DEPOSITION OF SHERIFF KYLE
 2
 3
    BOURGAULT,
    one of the DEFENDANTS herein, produced
 4
    pursuant to NOTICE, on THURSDAY, SEPTEMBER 19,
 5
    2024, before STEPHEN P. SUDANO, a Court
 6
    Reporter and Notary Public in and for the
 7
    State of New York.
 8
                     * * * * * * *
 9
                     (Whereupon the witness,
10
               SHERIFF KYLE BOURGAULT,
11
               presented their driver's license
12
               for identification.)
13
                     * * * * * * *
14
15
                SHERIFF KYLE BOURGAULT
    called as the witness, hereinbefore named,
16
    being first duly cautioned and sworn or
17
    affirmed by STEPHEN P. SUDANO, the Court
18
    Reporter and Notary Public herein, to tell the
19
    truth, the whole truth, and nothing but the
20
    truth, was examined and testified as follows:
21
                                     Please state
                      THE REPORTER:
                   your name for the record.
23
                                    Kyle Bourgault.
                      THE WITNESS:
24
25
                      THE REPORTER:
                                     Is your
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
                   present work address 4000 Main
 2
                   Street, Troy, New York 12180?
 3
                      THE WITNESS:
 4
                                     Yes.
 5
                      EXAMINATION
    BY MR. STAMBOULIEH:
 6
               Good morning, Sheriff.
 7
        Q.
        appreciate you being here.
 8
 9
               My name is Stephen Stamboulieh, and
        I represent the plaintiffs in this case.
10
                Have you ever given a deposition
11
        before?
12
                I have not.
                Perfect.
        Q.
14
               well, I'll break you in really
        quickly.
16
                I have just a couple questions that
17
        I want to ask you, based on the facts of
18
        this case and your understanding of New
19
        York law.
20
                Real quick, since you've never
21
        given a deposition, this is kind of going
        to be how it is.
               You've got your attorney right
        there. I'm going to sit here and ask
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
                    If at any point I ask an
 2
        auestions.
        inartful question or you don't understand
 3
        it, please don't answer it. Tell me that
 4
        you don't understand it, and I'll be happy
 5
        to rephrase it.
 6
               Give your attorney a couple seconds
 7
        to object, if there's going to be any
 8
 9
        objections, so the attorneys can get
        everything on the record.
10
               As you see, we have a court
11
        reporter here that's taking down all of
12
        the words that we speak.
                                  And for that
13
        reason, I need you to answer in a "yes" or
14
        a "no" rather than shaking your head or
15
        saying "uh-huh" or "uh-uh," because it
16
        looks very similar on the transcript, and
17
        we want to make sure that we have a good
18
        transcript.
19
               I do have a tendency to start
20
        talking a little quickly if I get really
21
        excited about a question or an answer.
        if I talk too quickly, please let me know.
        I'll try to do my best to slow down.
               If, at any time, you need to take a
25
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
        break -- I don't think we're going to be
 2
        here very long for you -- but if any time
 3
        you need to take a break, my only rule
 4
 5
        that I have is to answer the question
        that's posed on the table, and then feel
 6
        free to go take a break, use the restroom,
 7
        whatever you need to do.
 8
                Do you understand all of that?
 9
                Understood.
10
        Α.
                Perfect.
11
        Q.
                So you are the current sheriff of
12
           is it Rensselaer County?
13
                Yes, I am.
14
        Α.
                Okay. And when were you elected?
15
        Q.
                I was elected in November of 2023;
16
        Α.
        started serving on January 1st of 2024.
17
                And before that, what was your role
18
        Ο.
        at the sheriff's office?
19
                My role was pistol permit
20
        Α.
        clerk/evidence custodian.
21
               And for your role in the pistol
        Q.
        permit -- is the --
                You said pistol permit clerk?
24
25
                Background investigator, clerk.
                                                   Ι
        Α.
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
        don't know what the official title was.
 2
        But that's basically the job duties that I
 3
        did.
 4
               Okay. And what would you say --
 5
        Q.
               Like, for the pistol permit clerk
 6
        only, what was the job duties that you
 7
        performed as that role?
 8
 9
               So I would schedule appointments
        Α.
        for people to come down and submit their
10
        pistol permit applications.
11
               I would accept their applications
12
        when they came down for their appointment.
               I would conduct the background
14
        investigation on the individual.
               T would --
16
               At the time of their submission, I
17
        would issue four reference forms, as well
18
        as instructions on how to get their
19
        fingerprints.
20
               I would conduct the background
21
        information -- or investigation.
               And when the four reference forms
        and their fingerprints were complete, I
        would put their packet together.
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
                I would send it up to the county
 2
        clerk's office, to the pistol permit
 3
        clerk, at which time he would distribute
 4
        it accordingly.
 5
                So the four reference forms, those
 6
        Q.
 7
        are not --
                Those are separate forms that
 8
 9
        Rensselaer has that are not just the "sign
        here" on the application, the PPB-3?
10
        Α.
                Correct.
11
                Okay. And that form is on the
12
        Q.
        website or --
13
                That's --
        Α.
14
                -- is that a form that you handed
15
        Q.
        out to people only?
16
                That is a form that we hand out to
17
        Α.
        people.
18
                It's not on the website, then?
19
        Q.
                As far as I know, it's not.
20
        Α.
                Okay. Perfect.
21
        Q.
                One other rule, and I have a
        tendency to do this as well: Let me
        finish my question, and I'll let you
24
25
        finish your answer so we don't have that
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
 2
        happen.
               Understood.
 3
        Α.
               Okav. What do the reference forms
 4
        Q.
 5
        request?
                  Do you recall?
               I can say there's eight questions
 6
        Α.
 7
        on it.
               They typically ask, um, is there
 8
 9
        any reason why an applicant shouldn't be
        given a pistol permit; how long have you
10
        known the applicant.
11
                I believe it's something to the
12
        effect of, um, is the applicant known to
        do any drugs or anything that would
14
        prohibit him from getting a pistol permit.
15
               we didn't develop the form so --
16
        it's through the county clerk's office, so
17
        I don't know. I can't remember exactly
18
        what the form says, but those are
19
        generally the questions that are asked.
20
               And did the county clerk develop
21
        Q.
        the form?
        Α.
               Correct.
                     As far as --
                Okay.
        Q.
               Who would qualify in Rensselaer as
25
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
        a reference?
 2
               So in the pistol permit instruction
 3
        page, which is, again, developed by the
 4
        county clerk, references must be within
 5
        the Capital District. No references would
 6
 7
        be accepted outside of New York State, and
        the reason I believe that was put on there
 8
 9
        was because we border two states.
               Uh-huh.
10
        Q.
               In Rensselaer County.
        Α.
11
               I'm sorry to interrupt you.
12
        Q.
               You said the "Capital District."
13
        For someone that is not from New York,
14
        what is the Capital District?
15
               Capital District typically consists
16
        Α.
        of Albany, Schenectady, Troy. Um, say, a
17
        25- or 30-mile geographic area is kind of
18
        the ballpark that we have gone by.
19
               But again, the reason we put no
20
        references outside of New York State is
21
        because, obviously, Massachusetts and
        Vermont is much closer than 25 or 30
        miles.
               Okay. So if --
25
        0.
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
                Is it your testimony, then --
 2
                So if an applicant didn't have
 3
        someone from the Capital District but
 4
        like, let's say, Rochester or Buffalo,
 5
        that you would still accept those as
 6
        character references, perhaps?
 7
               We have accepted them.
 8
 9
               What goes on past our acceptance
        and what the judge does with them is --
10
                I can't speak for that.
11
                Up to them. Perfect.
12
        Q.
                      MR. STAMBOULIEH: I forgot to
                   do this.
14
                      Can we mark this as the first
15
                   exhibit? It is the notice of
16
                   his deposition.
17
                     * * * * * * *
18
                     (Sheriff Kyle Bourgault's
19
               Notice of Deposition, consisting
               of 2 pages, was marked as
21
                Plaintiff's Exhibit 1 for
                identification as of this date:
                attached hereto.)
24
                     * * * * * * * * *
25
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
 2
    BY MR. STAMBOULIEH:
               Now, you explained what your role
 3
        Q.
        was as the pistol permit clerk.
 4
 5
        that you're the sheriff, do you have a
        role in issuing pistol licenses at this
 6
 7
        point?
                I can say that we've never had a
 8
 9
        role in issuing pistol licenses.
                                            we have
        only accepted the applications and
10
        conducted the background checks.
11
        judges have always been the ones that
12
        issue pistol permits.
               Okay. And I understand what you're
14
        Q.
        saying about you don't physically issue
15
        the permits.
16
                Is that what you're saying?
17
               That's correct.
18
        Α.
               As far as --
19
        Q.
               The sheriff's office has a role,
20
        though, in the background investigation
21
        and accepting the applications, right?
        Α.
                Correct.
               And that is, from my understanding,
24
        Q.
        the only role of the sheriff?
25
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
 2
        Α.
               Correct.
               As the current sheriff, do you
 3
        Q.
        participate in any of the background
 4
        investigations that go on when you accept
 5
        an application?
 6
 7
        Α.
                I do not.
               Okay. So you personally, as the
 8
        Q.
 9
        sheriff, you have no role in it other than
        your office accepts the applications and
10
        does the investigation?
11
               That's correct.
12
        Α.
               And because I had previously done
        the job, if there's any questions that
14
        pertain to that, I will get asked them and
        I will answer them.
16
                But other than that, I have no role
        in issuing -- or accepting background
18
        packets.
19
        Q.
               Perfect.
20
               You know, prior to you being
21
        sheriff, in your role as the pistol permit
        clerk do you recall speaking with
        Plaintiff Votruba?
               I recall speaking with somebody
        Α.
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
        that is very similar to the complaint that
 2
        was received. I can't say that I knew his
 3
        name because I don't believe I was ever
 4
 5
        told it.
                Yes.
 6
 7
        Q.
                okay.
                       So you spoke with someone,
        but you don't know if it was him?
 8
 9
               Correct.
        Α.
                     And do you recall the
10
        0.
                Okav.
        conversation that you had with that
11
        person?
12
                I vaguely do.
13
               Okay. Can you tell me your
        Q.
14
        recollection of that conversation?
15
               what I can recall is, is that we
16
        Α.
        received a phone call, and the gentleman
17
        on the other line said he was interested
18
        in submitting a pistol permit application
19
        in New York State. And that he lived in
20
        Massachusetts and if it was possible for
21
        him to submit the application.
               And what did you tell him?
        Q.
                I told him it was not --
24
        Α.
25
                Rensselaer County does not accept
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
        applications from out-of-state residents.
 2
                Did that person also ask you if he
 3
        Q.
        could carry on a Massachusetts permit?
 4
                He did.
 5
        Α.
                And what was your answer to that?
 6
        Q.
 7
        Α.
                we told him that he could not.
        believe I said, New York State does not
 8
 9
        allow for that.
                Okav.
                     And do you understand the
10
        0.
        term "reciprocity"?
11
                I do.
12
        Α.
                And can you tell us what that
13
        Q.
        means?
14
                It means that another state --
15
        Α.
                In this instance, another state
16
        would be willing to allow another state's
17
        background check and pistol permit to be
18
        able to carry in New York State.
19
                For instance, someone with a
20
        Q.
        Massachusetts permit could carry in New
21
        York?
                Correct. I understand that.
        Α.
                     * * * * * * * * *
24
                     (At which time, there was a
25
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
                brief pause in the proceedings.)
 2
                     * * * * * * * * *
 3
    BY MR. STAMBOULIEH:
 4
 5
                The answer is no, someone with a
        Q.
        Massachusetts permit could not carry a
 6
        pistol on that Massachusetts permit --
 7
                That's correct.
        Α.
 8
 9
                -- in New York?
        Q.
               According to New York law.
10
        Α.
                       For an applicant to be
                Okay.
11
        Q.
        able --
12
                I'm going to do my best to slow
13
        down.
14
                For an applicant to apply for a New
15
        York permit, what are the requirements?
16
                Must be 21 years of age.
17
        Α.
                And I'm trying to cite this as best
18
        I can without looking at anything.
19
                Twenty-one years of age; um, must
20
        reside in New York State. And I believe
21
        that might be the only two prerequisites.
                If they primarily work in New York,
        Q.
        is that another --
24
                Yes. I'm -- I'm --
25
        Α.
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
                I didn't mean to cut you off.
 2
               Yes, that's correct. Primary
 3
        employment or residence.
 4
               How about if they just own land?
 5
        Q.
               That does not qualify, as far as I
        Α.
 6
 7
        know.
               There have been times that if you
 8
 9
        have a nondriver ID because you own land
        in New York State, and you can -- you can
10
        assign yourself to that property through a
11
        nondriver ID, that the judges may have
12
        issued a pistol permit.
13
               I can't say if they have or
14
        haven't.
15
               Is there a residency requirement,
16
        Q.
        like a specific time that an applicant
17
        would have to live in Rensselaer before
18
        they're able to apply?
19
               There's no specific time that they
20
        have to live there; although, we --
21
               On the application page,
        instruction page that is issued by the
        county clerk, it says References in the
24
        Capital District must be known to somebody
25
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
        for five years.
 2
                So the character reference has to
 3
        0.
        know you, as the person they're
 4
 5
        attesting's, that your character is fine
        for a minimum of five years?
 6
 7
        Α.
               Correct.
               Let me ask you this, then:
        0.
 8
 9
        I, as somebody who doesn't know anyone in
        New York except for the people at this
10
        table, and I don't think I've known anyone
11
        here for more than five years; if I moved
12
        to Rensselaer and don't know anyone, would
13
        I not be able to get a permit, then?
14
                I can't speak for that. All I can
15
        say is the instructions say that you must
16
        know them for five years.
17
               That would be up to the judge?
18
        Q.
19
        Α.
               Correct.
               Do you know, as the pistol permit
20
        Q.
        clerk and now the sheriff, has your office
21
        ever accepted an application for an
        out-of-state resident who doesn't meet any
        of the exceptions to be issued a permit?
24
```

To my knowledge, no.

25

Α.

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
                Have you spoken to your clerk --
 2
        Q.
                Let me ask you this: Who is your
 3
        clerk?
 4
                Frank Merola.
 5
        Α.
                Have you ever spoken to Mr. Merola
        Q.
 6
        about this issue, about accepting
 7
        out-of-state applications?
 8
 9
                I have.
        Α.
                And what was that conversation
10
        0.
        like?
11
                The conversation arose from this
12
        Α.
        complaint.
13
                I talked with Frank Merola about
14
        the possibility of accepting them, and his
15
        response was, New York State doesn't allow
16
        us to accept them.
17
                So if New York State law allowed
        0.
18
        out-of-state applicants, do you have an
19
        opinion as to whether Mr. Merola would
20
        accept those applications?
21
                I can't speak for Frank Merola.
        Α.
                But I can tell you that if New York
        State allowed for out-of-state
24
        applications, that I, as the sheriff,
25
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
        would certainly accept them to conduct a
 2
        background check on them.
 3
                And I can't speak for what would
 4
 5
        happen once I was done with it.
                Did Mr. Merola give you an
 6
        Q.
        indication that he wouldn't continue to
 7
        follow the law?
 8
 9
        Α.
                No.
                Like, for instance, if New York
10
        0.
        changed its law, would Mr. Merola say,
11
        "I'm still not going to accept them"?
12
                I didn't have that discussion with
13
        him.
14
                Okay. Have you had any discussions
15
        Q.
        with the New York State Police about
16
        out-of-state residents applying for
17
        permits?
18
19
        Α.
                I have not.
                Okay. Have you had any discussions
20
        Q.
        with the New York City Police Department
21
        with their recent change in policy on
        allowing out-of-state residents to apply
        now?
24
25
                I have not.
        Α.
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
                Did you know that New York City has
 2
        0.
        changed their policy on allowing
 3
        out-of-state residents to apply?
 4
                I did not.
 5
        Α.
                Do you recall --
        Q.
 6
                when we spoke earlier about the
 7
        person that called, did you speak to a
 8
 9
        second person that called or was it just
        that one?
10
                I believe it was just that one.
        Α.
11
                Okay.
12
        Q.
                That's the only recollection I
13
        have, is one individual calling.
14
                Okay. To your knowledge, does New
15
        Q.
        York have reciprocity with any other
16
        state?
17
                To my knowledge, they do not.
        Α.
18
                      MR. STAMBOULIEH: Give me one
19
                   second, please.
20
                     * * * * * * * * *
21
                     (At which time, there was a
                brief pause in the proceedings.)
                     * * * * * * * * *
24
25
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
 2
    BY MR. STAMBOULIEH:
                Who is Charles Daniels?
 3
        Q.
                Charles Daniels is the pistol
 4
        Α.
 5
        permit clerk at the county clerk's office.
                Is he -- he's not the --
 6
        Q.
 7
                Is he the person that took over
        your old position as the pistol permit
 8
 9
        clerk?
10
        Α.
                No.
                So he doesn't work for the
11
        Q.
        sheriff's office, then?
12
                Correct.
        Α.
                So he works for Mr. Merola?
        Q.
14
                That's correct.
        Α.
                And what is his role?
16
        Q.
                He's the pistol permit clerk for
17
        Α.
        the County.
18
                Okay. Explain to me what that
19
        0.
20
        means.
                So, Charles is in charge of
21
        Α.
        distributing applications once they're
        given to him, to the Rensselaer County
```

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court clerk, who then assigns them to a

25

judge.

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
               when they become approved, then
 2
        Charles is in charge of printing the
 3
        pistol permits and dealing with
 4
        amendments.
 5
               If somebody wants to add a gun to
 6
        their -- to their, um -- to their permit,
 7
        if they want to take a gun off their
 8
 9
        permit, if they want to change their
        address, Charles tracks and keeps track of
10
        all that information.
11
               So you said if they want to "add a
12
        Q.
        gun."
               Does that mean that all of the guns
14
        that someone wants to carry is going to be
        on their permit?
16
        Α.
               That's correct.
17
               So if, for instance, someone gets,
        0.
18
        I don't know, stopped on the street with a
        gun that's not on their permit, that's
        arrestable?
21
                Is that arrestable?
               That --
                I'm not sure. I can't answer that
        question.
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
                       But in any event, it's a
 2
        Q.
                Okay.
        requirement of --
 3
                Is it New York law, or is that your
 4
        policy?
 5
               New York law --
 6
        Α.
                I'm sorry. I believe New York law
 7
        states that every handgun is registered in
 8
 9
        New York State on your permit.
                      MR. STAMBOULIEH: I don't
10
                   have a lot of these, but it's
11
                   the standard PPB-3 form.
12
                     * * * * * * * * *
13
                     (At which time, there was a
14
               brief pause in the proceedings.)
15
                     * * * * * * * * *
16
                      MR. GALLAGHER: Do you want
17
                   to mark --
18
19
                      MR. STAMBOULIEH: Not yet,
                   but soon.
20
21
                      MR. GALLAGHER: Okay.
                     * * * * * * *
                     (At which time, what will
                be marked Plaintiff's Exhibit 2
24
               was handed to the witness by
25
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
                counsel for review.)
 2
                     * * * * * * *
 3
    BY MR. STAMBOULIEH:
 4
               Are you familiar with that form,
 5
        Q.
        Sheriff?
 6
                     * * * * * * * * *
 7
                     (Brief pause while witness
 8
                reviews document.)
 9
                     * * * * * * * * *
10
                Is this the amended form, recently,
11
        or is this the --
12
                What's the date on that?
                                           12/23.
                So yes, I am very familiar with
14
        this (Indicating) form.
                Is this the most current form, to
16
        Q.
        your knowledge?
17
                I'm looking for --
18
                The date's on the top left.
19
        Q.
                I believe that there is a revised
20
        Α.
        form.
21
                Okay. And I'll tell you I pulled
        Q.
        this from the troopers' website two days
        ago, and this is the only form that was
        listed on their website, if that helps
25
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
 2
        out.
                Then my understanding would be that
 3
        Α.
        this would be the most current.
 4
                       And you said you're very
 5
                Okay.
        Q.
        familiar with this?
 6
 7
        Α.
                Correct.
                Are you familiar with how this form
        Q.
 8
 9
        is created?
                I'm not sure what you mean by that.
10
        Α.
                Who creates this form?
11
        Q.
                To my understanding, the New York
12
        Α.
        State Police create this form.
                And if I can direct your attention
        Q.
14
        to where it says, "Personal Information."
16
                     (Brief pause while witness
17
                reviews document.)
18
                     * * * * * * * * *
19
    BY MR. STAMBOULIEH:
20
                Do you see where it requests a New
21
        Q.
        York driver's license number?
                It's in the middle of the "Personal
        Information."
24
25
        Α.
                Yes. Yes.
```

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```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
                       It doesn't say, "Texas
 2
        0.
                Okav.
        driver's license" or just "driver's
 3
        license." It specifically calls for a New
 4
        York driver's license number, doesn't it?
 5
               That's correct.
        Α.
 6
 7
               And that is why I believe this may
        be the older form. Because I believe that
 8
 9
        may have been changed, but I don't know
        because I haven't really seen them lately.
10
               Changed to not require a New York
        Q.
11
        driver's license?
12
                I don't know what it would have
13
        been changed to, but I believe it may have
14
        been changed.
15
                But if you printed this two days
16
        ago, this would most likely be the most
17
        up-to-date version.
18
                Is this the license application
19
        0.
        that Rensselaer County would accept from
20
        an applicant?
21
               That's correct.
        Α.
               And also the character reference
        Q.
        forms and any other attendant forms that
24
25
        you would give to the applicant?
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
                That's correct.
 2
        Α.
 3
                      MR. STAMBOULIEH:
                                         I would
                   like to mark his copy as Exhibit
 4
 5
                   2, please.
                     * * * * * * * * *
 6
                     (Form PBB-3, State of New
 7
                York Pistol/Revolver License
 8
                Application, consisting of 4
 9
                page(s), was marked as
10
                Plaintiff's Exhibit 2 for
11
                identification as of this date;
12
                attached hereto.)
13
                     * * * * * * * * *
14
15
    BY MR. STAMBOULIEH:
                Have you ever had a situation where
16
        Q.
        an applicant couldn't provide four
17
        character references for the application?
18
                I have.
19
        Α.
               And what happens in that situation?
20
        Q.
                I have asked them to come back when
21
        Α.
        they were able to provide the fourth.
                Part of your application submission
        is completing four reference forms.
24
                So until they come back with the
25
        Q.
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
        fourth, does that application just not get
 2
 3
        accepted?
               Correct.
 4
        Α.
               Can you walk me through just the
 5
        Q.
        typical application process for receiving
 6
 7
        a carry permit here in New York?
               when somebody calls and asks that
 8
 9
        very question, we direct them to the
        Rensselaer County website, where they can
10
        print the pistol permit instruction page,
11
        where they can print the application.
12
               But we also advise them of the
        entire process, what the pistol permit
14
        instruction page entails.
15
               So we ask them to go --
16
               we say, Start with the application.
17
        The application has to be print -- or
18
        typed online because it's in PDF form.
19
        when you get done typing it all in, you
20
        can print two copies of it. The only
21
        thing that can be in ink is the signature
        of your references and the signature of
        yourself on the back.
               Once that's complete, you have your
25
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
        four references on there, you can come
 2
        down and submit your application.
 3
               We get a copy of your driver's
 4
        license, birth certificate, Social
 5
        Security card, and two passport-quality
 6
 7
        photos.
               And, um, at that point, the
 8
 9
        appointment's scheduled.
               They come down. They submit their
10
        application. We go through it, review,
11
        make sure everything's filled out
12
        correctly.
13
               And at that time, we print the four
14
        reference forms of the same names that are
15
        on the application.
16
               We give them the four reference
17
        forms, ask them to hand them out to their
18
        references.
19
               Give them the information for their
20
        fingerprinting. We used to do
21
        fingerprinting at the Rensselaer County
        jail, but we don't do it anymore.
                                             we have
        outsourced it to a company called
        IdentoGO.
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
1
               So we give them the information to
 2
        schedule an appointment with IdentoGO to
 3
        get their fingerprints done.
 4
               Once their fingerprints and their
 5
        reference forms are done, we ask them to
 6
        drop those reference forms back off at our
 7
        office.
 8
 9
               And then once we have those items
        in our possession and the background check
10
        is complete, we package it all together,
11
        and we send it up to the county clerk,
12
        Charles Daniels, the pistol permit clerk.
13
               From the time of application to the
        Q.
14
        time that you send it to Mr. Daniels, how
15
        long does that usually -- estimate time --
16
               That all depends on how fast they
17
        Α.
        get their fingerprints and return their
18
        reference forms.
19
               From the time that we receive their
20
        reference forms and their fingerprint is
21
        typically within a couple of days.
               To do the background investigation?
        Q.
               Once we have them back.
24
        Α.
               So they have to return their
25
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
        reference forms. They have to return
 2
        their fingerprint receipt.
 3
               Once we are in receipt of both of
 4
        those things, it's typically within a
 5
        couple days that it goes up to the county
 6
        clerk's office.
 7
               Do you have full-time staff that
 8
        0.
 9
        work --
               Do you have full-time staff that
10
        work on doing all this background
11
        investigation, or is this something that
12
        they do in their off-time or maybe not
13
        full-time positions?
14
               Full-time position.
        Α.
                      MR. STAMBOULIEH: Well,
16
                   Sheriff, that appears to be the
17
                  only questions that I have for
18
19
                   you.
                      I'll tender the witness.
                                  I have nothing.
21
                      MR. KEMPF:
                                      I think we
                      MR. GALLAGHER:
                   have a few questions, but can we
                   take a quick break?
                      MR. STAMBOULIEH: Yeah, of
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
 2
                   course.
 3
                      MR. GALLAGHER: Okay.
                                               Five
                   to ten minutes.
 4
                     * * * * * * * *
 5
                     (At which time, a brief
 6
 7
                recess was held.)
                     * * * * * * * *
 8
 9
                      MR. GALLAGHER: Sheriff
                   Bourgault, my name is Matthew
10
                   Gallagher. I represent
11
                   Commissioner Steven James from
12
                   the New York State Police -- or
13
                   Superintendent Steven James for
14
                   the New York State Police.
15
                   just have a few questions for
16
17
                   you.
                      EXAMINATION
18
    BY MR. GALLAGHER:
19
               With regard to accepting
20
        Q.
        applications for pistol permits or
21
        regarding any licensing within Rensselaer
        County, are you, or is anyone within your
        office, an agent of the New York State
24
25
        Police?
```

```
SHERIFF KYLE BOURGAULT - September 19, 2024
 1
               They're not.
 2
        Α.
 3
        Q.
                Okay. Does the New York State
        Police have any authority over Rensselaer
 4
        County's acceptance or nonacceptance of
 5
        pistol permit applications?
 6
 7
        Α.
                They do not.
               Okay. And, to your knowledge, does
        0.
 8
 9
        the New York State Police have any
        authority over the issuing authorities
10
        within Rensselaer County?
11
               To my knowledge, they do not.
12
        Α.
               And just to be clear, when I say
13
        Q.
        "issuing authorities," you understand that
14
        that means the judges who actually review
15
        the applications and issue the permits?
16
        Α.
               That's correct. I do understand
17
        that.
18
                      MR. GALLAGHER:
                                       Thank you.
19
                                                    Ι
                   have no further questions.
20
                      MR. FITZSIMMONS:
21
                   questions.
                      THE REPORTER: Does Columbia
                   County order a copy of today's
24
                   transcript?
25
```

1	SHERIFF KYLE BOURGAULT - September 19, 2024
2	MR. FITZSIMMONS: We probably
1 2 3 4 5 6 7	will, yeah.
4	THE REPORTER: Okay. Thank
5	you.
6	And does the AG's office
7	order a copy?
8	MR. GALLAGHER: Yes, please.
9	THE REPORTER: Thank you.
10	* * * * * * * *
11	(At which time, a
12	discussion was held off the
13	record.)
14	* * * * * * * *
15	MR. KEMPF: We'll get a copy
16	of the transcript for you to
17	review and go through, read, you
18	know, and take some time to
19	digest it; make sure it's
20	accurate; your answers are
21	properly recorded, and to make
19 20 21 22 23 24 25	any comments or edits on that.
23	So we'll
24	You'll have that opportunity
25	to do that.

```
1
                       THE WITNESS: Okay.
 2
                    Understood.
 3
                        * * * * *
                      (Whereupon, the examination
 5
                 of SHERIFF KYLE BOURGAULT
 6
                 concluded at 10:34 a.m.)
 7
 8
 9
10
11
14
16
18
21
```

```
1
              This is the Deposition of
 2
                SHERIFF KYLE BOURGAULT
 3
    taken in the matter, on the date, and at the
 4
      time and place set out on the title page
 5
                        hereof.
 6
 7
   It was requested that the deposition be taken
 8
    by the reporter and that same be reduced to
 9
                  typewritten form.
10
11
    It was agreed by and between counsel and the
12
   parties that the Deponent will be reading and
     signing the transcript of said deposition.
14
16
18
21
24
25
```

1	DEPONENT'S CERTIFICATE
2	STATE OF:
3	COUNTY/CITY OF:
4	
5	Before me, this day, personally
6	appeared SHERIFF KYLE BOURGAULT, who, being
7	duly sworn, states that the foregoing
8	transcript of his/her Deposition, taken in the
9	matter, on the date, and at the time and place
10	set out on the title page hereof, constitutes
11	a true and accurate transcript of said
12	deposition.
13	
14	
15	SHERIFF KYLE BOURGAULT
16	
17	
18	
19	Signed and subscribed to before me
20	thisday of,20
21	
22	
23	NOTARY PUBLIC, STATE OF NEW YORK
24	
25	

1	DEPONENT'S DECLARATION
2	
3	DECLARATION UNDER PENALTY OF PERJURY
4	I, SHERIFF KYLE BOURGAULT, declare, under
5	penalty of perjury, that I have read the
6	entire transcript of my Deposition taken in
7	the above-captioned matter, or the same has
8	been read to me, and the same is true and
9	accurate, save and except for changes and/or
10	corrections, if any, as indicated by me on the
11	ERRATA SHEET hereof, with the understanding
12	that I offer these changes as if still under
13	oath. I would like changes made to my
14	deposition transcript as indicated on the
15	following page.
16	
17	Signed on theday of, 20
18	
19	
20	SHERIFF KYLE BOURGAULT
21	
22	
23	
24	
25	

	ERRAT	A SHEET
your 1 addit	testimony, pleas ion or deletion	reading the transcript of e note any change, on this sheet. DO NOT
make a transo	any marks or not cript.	ations on the actual
WITNES	SS: SHERIFF KYL	E BOURGAULT
JOB NO	D.: PC 2024-091	9ssw1
CASE N	NAME: HIGBIE, E	T AL V JAMES, ET AL.
HELD:	THURSDAY, SEPT	EMBER 19, 2024
Page	Line	CORRECTION
Signat	ture	Date
SHERI	FF KYLE BOURGAUL	Т

1	ERRATA SHEET						
2	Page	Line			CORREC	CTION	
3							
4							
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6							
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15							
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17							
18							
19							
20							
21							
22							
23	Signatu	re				_Date	
24	SHERIFF	KYLE BO	URGAULT				
2.5	··		· · · · · · · ·				

```
REPORTER'S CERTIFICATION
 1
              I, Stephen P. Sudano, Court
 2
    Reporter, do hereby certify that I recorded
 3
    stenographically the proceedings herein at the
 4
    time and place noted in the heading hereof,
 5
    and that the foregoing transcript is true and
    accurate to the best of my knowledge, skill
 7
    and ability.
 8
 9
              IN WITNESS WHEREOF, I have hereunto
    set my hand.
10
11
                   Stephen P. Sudano
18
```

ALBANY COURT REPORTING

HIGBIE, et al. Document 39-4 witness 9 SERGEANT WYLE BOURGAULT Held: Thursday, September 19, 2024

Α answer... [8] 11/14 11/22 12/5 14/25 19/16 21/6 22/5 29/24 answers [1] 41/20 **anymore** [1] 36/23 **appeared** [1] 44/6 **appears [1]** 38/17 applicant [10] 15/9 15/11 15/13 17/3 22/11 22/15 23/17 33/21 33/25 34/17 applicants [1] 25/19 application [20] 6/13 14/10 19/6 20/19 20/22 23/22 24/22 33/19 34/9 34/18 34/23 35/2 35/6 35/12 35/17 35/18 36/3 36/11 36/16 37/14 applications [13] 13/11 13/12 18/10 18/22 19/10 21/1 25/8 25/21 25/25 28/22 39/21 40/6 40/16 apply [4] 22/15 23/19 26/23 27/4 applying [1] 26/17 appointment [2] 13/13 37/3 appointment's [1] 36/9 appointments [1] 13/9 appreciate [1] 10/8 **approved** [1] 29/2

area [1] 16/18 **arose [1]** 25/12 arrestable [2] 29/21 29/22 asks [1] 35/8 assign [1] 23/11 assigns [1] 28/24 attached [4] 6/11 6/14 17/24 34/13 attendant [1] 33/24 attention [1] 32/14 attesting's [1] 24/5 authorities [2] 40/10 40/14 **authority [2]** 40/4 40/10 **authorized** [1] 7/10

В

background [12] 12/25 13/14 13/21 18/11 18/21 19/4 19/18 21/18 26/3 37/10 37/23 38/11 **ballpark** [1] 16/19 **based [1]** 10/18 bear [2] 7/20 8/15 become [1] 29/2 birth [1] 36/5 **border [1]** 16/9 **both** [1] 38/4 **BOURGAULT [18]** 1/11 1/22 2/3 4/15 9/3 9/11 9/15 9/24 39/10 42/6 43/3 44/6 44/15 45/4 45/20 46/5 46/24 47/24 Bourgault's [2] 6/10 17/19

Box [1] 3/5

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