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CASE

HIGBIE, et al. v JAMES, et al.

HELD

Thursday, September 19, 2024

WITNESS

Defendant DONALD KRAPF



Exhibit 4

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Reported by: Stephan Sudano

ACR Job#: 2024-0919SS Wit 2 of 2

IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF NEW YORK

----- X

CARL HIGBIE, JOSEPH HARRIS, and MICHAEL VOTRUBA,

Plaintiffs, Civil Action No:

-v- 1:24-cv-00174-MAD-TWD

STEVEN G. JAMES, in his Official Capacity as Superintendent of the New York State Police, SHERIFF KYLE BOURGAULT, in his Official Capacity as the Sheriff of Rensselaer County, New York, SHERIFF DONALD J. KRAPF, in his Official Capacity as the Sheriff of Columbia County, New York, and JOHN DOES 1-10, Defendants.

----- x

EXAMINATION BEFORE TRIAL

0F

ONE OF THE DEFENDANTS HEREIN,
SHERIFF DONALD J. KRAPF

HELD: Thursday, September 19, 2024 11:40 a.m.- 12:16 p.m. JOB # PC 2024-0919SSW2

```
1
    This is the EXAMINATION BEFORE TRIAL of one of
 2
    the Defendants, SHERIFF DONALD J. KRAPF, taken
 3
    pursuant to Notice, held at:
 5
                ALBANY COURT REPORTING
 6
                     125 Wolf Road
                Albany, New York 12207
 7
 8
    said witness being duly sworn and record
 9
    reported via steno writer by STEPHEN P.
10
    SUDANO, Certified Court Reporter and Notary
11
    Public within and for the State of New York.
14
16
17
18
19
20
21
24
25
```

```
APPEARANCES
 1
 2
 3
    STAMBOULIEH LAW, PLLC
    Attorneys for Plaintiffs
 4
 5
    P.O. Box 428
    Olive Branch, MS 38654
 6
 7
    (601) 852-3440
         STEPHEN D. STAMBOULIEH, ESQ.
 8
    BY:
    stephen@sdslaw.us
10
11
    STATE OF NEW YORK
12
    OFFICE OF THE ATTORNEY GENERAL
    SPECIAL COUNSEL FOR
14
15
    SECOND AMENDMENT LITIGATION
    DIVISION OF STATE COUNSEL
16
17
    Attorneys for Defendant STEVEN G. JAMES
    28 Liberty Street
18
    New York, New York 10005
19
    (212) 416-8250
20
         JAMES M. THOMPSON, ESQ.
21
    james.thompson@ag.ny.gov
24
25
```

```
1
                APPEARANCES
    STATE OF NEW YORK
 2
 3
    OFFICE OF THE ATTORNEY GENERAL
    Attorneys for Defendant
 4
 5
    STEVEN G. JAMES
    The Capitol
 6
    Albany, New York 12224
 7
    (800)771-7755
 8
 9
    BY:
         MATTHEW J. GALLAGHER, ESQ.
    matthew.gallagher@ag.ny.gov
10
11
12
    OFFICE OF THE RENSSELAER COUNTY ATTORNEY
    Attorneys for Defendant
14
    SHERIFF KYLE BOURGAULT
15
    99 Troy Road
16
17
    East Greenbush, New York 12061
    (518)270-2900
18
         CARL J. KEMPF, III, ESQ.
    cjkempf@rensco.com
21
24
25
```

```
APPEARANCES
 1
    COLUMBIA COUNTY ATTORNEY
 2
    Attorneys for Defendant
 3
    SHERIFF DONALD J. KRAPF
 4
    401 State Street, Suite 2B
 5
    Hudson, New York 12534
 6
    (518) 828-3303
 7
         ROBERT J. FITZSIMMONS, ESQ.
 8
    rob.fitzsimmons@columbiacountyny.com
10
11
12
13
14
16
17
18
19
21
24
25
```

	1			I N D E X	
	2	TO TESTIMONY			
	3			WITNESS: DONALD J. KRAPF	
	4	EXAMI	NATI	ON BY	PAGE
	5	MR. S	STAME	BOULIEH	11
	6	MR. T	НОМЕ	SON	40
	7				
	8			TO EXHIBITS MARKED	
	9	PLAINTI	FF'S	DESCRIPTION	PAGE
	10	Exhibit	2	Form PBB-3 previously marked	25
	11	Exhibit	: 3	Sheriff Donald J. Krapf's	10
	12			Sheriff Donald J. Krapf's Notice of Deposition, consisting of 2 pages; attached hereto	
	13	Exhibit			28
	14	EXIIIDIC	. 4	Columbia County Sheriff's Office Pistol/Revolver License Application, Semi-Automatic Rifle License Application, Application #2024-174, consisting of 24 page(s); attached hereto	20
	15			Rifle License Application,	
	16			consisting of 24 page(s);	
	17 18	Exhibit			35
		EXIIIDIU	L 3	Office references information	
	19			<pre>document, consisting of 2 page(s); attached hereto</pre>	
	20				
	21				
	22				
	23				
	24				
	25				

```
FEDERAL
                       STIPULATIONS
 1
 2
       IT IS HEREBY STIPULATED AND AGREED, by and
    between the attorneys for the respective
 3
    parties hereto, that filing, sealing, and
 4
    certifications of the within deposition are
 5
    hereby waived;
 6
 7
       IT IS FURTHER STIPULATED AND AGREED that
    the original of the within deposition may be
 8
 9
    sworn to and signed before any officer
    authorized to administer an oath, with the
10
    same force and effect as if signed and sworn
11
    to before the Court;
12
       IT IS FURTHER STIPULATED AND AGREED that an
13
    unsigned copy of the deposition may be used
14
    with the same force and effect as if signed by
15
    the witness, 30 days after service of the
16
    original & one copy of same upon counsel for
17
    the witness.
18
       IT IS FURTHER STIPULATED AND AGREED that
19
    all parties shall bear their own costs in the
20
    conduct of this deposition.
21
24
25
```

```
1
      FEDERAL STIPULATIONS
 2
       IT IS FURTHER STIPULATED AND AGREED that
    all objections except as to form, are reserved
 3
    to the time of trial.
 5
       IT IS FURTHER STIPULATED AND AGREED that
 6
 7
    exhibits may be marked by the attorney
    presenting the exhibit to the witness; and
 8
    THAT a copy of any exhibit presented to a
 9
    witness shall be emailed to or otherwise in
10
    possession of all counsel prior to any
11
    questioning of a witness regarding the exhibit
12
    in question; and
14
       THAT all parties shall bear their own costs
    in the conduct of this deposition.
16
17
18
19
21
25
```

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
    THIS IS THE ORAL DEPOSITION OF SHERIFF DONALD
 2
    J. KRAPF, one of the DEFENDANTS herein,
 3
    produced pursuant to NOTICE, on THURSDAY,
 4
    SEPTEMBER 19, 2024, before STEPHEN P. SUDANO,
 5
    a Court Reporter and Notary Public in and for
 6
    the State of New York.
 7
 8
 9
                     (Whereupon the witness,
               SHERIFF DONALD J. KRAPF,
10
               presented their driver's license
11
               for identification.)
12
                     * * * * * * *
13
               SHERIFF DONALD J. KRAPF
14
    called as the witness, hereinbefore named,
15
    being first duly cautioned and sworn or
16
    affirmed by STEPHEN P. SUDANO, the Court
17
    Reporter and Notary Public herein, to tell the
18
    truth, the whole truth, and nothing but the
19
    truth, was examined and testified as follows:
20
                      THE REPORTER: Please state
21
                   your name for the record.
                      THE WITNESS: Donald J.
                   Krapf.
24
25
                     THE REPORTER: Is your
```

1	SHERIFF DONALD J. KRAPF - September 19, 2024
2	present work address 85
3	Industrial Tract, Hudson, New
4	York 12534?
5	THE WITNESS: Yes.
6	* * * * * * * *
7	MR. STAMBOULIEH: I'm just
8	going to start off better this
9	time.
1 2 3 4 5 6 7 8 9 10	That's the notice of the
11	deposition. I'm going to make
12	that the next exhibit, which is
13	Exhibit Number 3.
14	* * * * * *
15	(Sheriff Donald J. Krapf's
16	Notice of Deposition, consisting
17	of 2 pages, was marked as
18	Plaintiff's Exhibit 3 for
19	identification as of this date
20	by the Court Reporter; attached
21	hereto.)
19 20 21 22 23 24	* * * * * *
23	
24	
25	

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
 2
                      EXAMINATION
 3
    BY MR. STAMBOULIEH:
               Good morning, Sheriff.
 4
        Q.
 5
        Α.
                Good morning.
               My name is Stephen Stamboulieh.
 6
        Q.
        represent the plaintiffs in this case.
 7
                Have you ever been deposed before?
 8
 9
        Α.
                Yes.
                Okay. For this deposition --
10
        Q.
                I just kind of like to set some of
11
        the rules for the deposition.
12
                If I, at any time, speak too
13
        quickly, besides the court reporter,
14
        please tell me that I'm speaking too
15
        quickly and to slow down.
16
                If I've posed a question to you,
17
        please answer "yes" or "no," rather than
18
        shaking your head yes or no or saying
19
        "uh-huh" or "uh-uh," as they tend to look
20
        very similar on the transcript.
21
               As you see, the court reporter is
        taking down everything that you and I will
        be saying today. And so for us to have a
24
        clean transcript, if you can agree with me
25
```

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
        that I will not interrupt you and you
 2
        won't interrupt me, and so we can allow
 3
        the court reporter to get everything down.
 4
 5
                If at any point you need to take a
        break -- I don't think you're going to be
 6
        here very long today -- but if for some
 7
        reason you need to use the restroom, I'll
 8
 9
        only ask that you answer my question
        first, and then we can take a break and
10
        you can do whatever you need to do.
11
                Is that okay with you?
12
                That's fine.
        Α.
13
               Okay. And you stated your name.
        Q.
14
                Is it okay if I just address you as
15
        "Sheriff"?
16
               Yes. sir.
17
        Α.
        Q.
                Awesome.
18
                How long have you been the sheriff
19
        of Columbia County?
20
               Approximately three years.
        Α.
21
                Okay. And what were you doing
        Q.
        before you were the sheriff?
                I was employed at the Columbia
24
        County Sheriff's Office in multiple
25
```

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
        positions.
 2
                And the time prior to being
 3
        Q.
        sheriff, what was your position?
 4
 5
                First sergeant.
        Α.
                AS --
 6
        Q.
                In your role with the Columbia
 7
        County Sheriff's Office, have you had any
 8
 9
        responsibilities for dealing with any part
        of the pistol permit applications?
10
                Just as the department head, office
        Α.
11
        head, as the sheriff.
12
                As the sheriff now.
13
        Q.
        Α.
                Correct.
14
                And what does that role entail?
15
        Q.
                Overseeing the Columbia County
16
        Α.
        Sheriff's Office in its entirety.
17
                Okay. Do you personally have any
18
        Ο.
        involvement in accepting applications,
19
        issuing applications to people that want
20
        to apply, or anything with that process?
21
        Α.
                No.
                who at your office would be the
        Q.
```

person that has the most responsibility

with that process?

24

25

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
 2
        Α.
                Um, the accepting of the
 3
        applications?
                Yes, sir.
 4
        Q.
 5
        Α.
                That would be Stephanie.
                Is Stephanie someone that answers
 6
        Q.
        phones or speaks with potential applicants
 7
        about what the permit process entails?
 8
 9
                Primarily, yes.
        Α.
                And what's Stephanie's last name?
10
        Q.
                Hickey.
        Α.
11
                H-I-C-K-E-Y?
12
        Q.
        Α.
                Correct.
                Do you know if Stephanie spoke with
14
        Q.
        any of the plaintiffs in this case?
                I do not.
16
        Α.
                Have you spoken with any of the
17
        Q.
        plaintiffs in this case?
18
                Not to my knowledge, no.
19
        Α.
                       Would it be something that a
                okay.
20
        Q.
        sheriff would do, answer the phones and
21
        talk to people that want to apply for
```

Okay. Can you explain what your

pistol licenses?

No.

Q.

25

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
        office's role is in the pistol process?
 2
               we basically sell the permits to
 3
        those who fit the criteria, and receive
 4
 5
        the permits, make sure they're completed
        in their entirety, and forward them to the
 6
        Columbia County courthouse for judge --
 7
        for the judge or the licensing officer.
 8
 9
               Do you do any type of background
        Q.
        investigation on the applicant?
10
               Um, we have the -- it goes from the
        Α.
11
        collection point, which is at the front
12
        office. Then it will go to the
13
        undersheriff. The undersheriff will do a
14
        basic overview of the application to make
15
        sure it's complete in its entirety and
16
        then forward it to the licensing officer
17
        at the courthouse.
18
               So the sheriff's office doesn't do
19
        0.
        any type of -- make a sure he's not a
20
        criminal, make sure he has his four
21
        character references, or anything with the
        references?
               We just make sure it's complete in
24
25
        its entirety. So the character references
```

- 1 SHERIFF DONALD J. KRAPF September 19, 2024
- will need to be part and parcel to that
- 3 package.
- Q. Okay. Do you accept out-of --
- 5 Do you accept applications for
- 6 out-of-state residents?
- 7 A. We do not.
- 8 Q. Okay. Are you familiar with New
- 9 York Penal Law Subsection 3 that discusses
- where someone can apply for a permit?
- 11 A. Subsection 3 of what?
- 12 Q. Of Penal Law 400. Thank you.
- 13 **Sorry**.
- 14 A. Yes, I am familiar.
- 15 Q. Okay. And can you tell me what
- those requirements are for someone to
- apply?
- 18 A. They need to be a resident of the
- county which -- a resident of the county.
- They also need to have -- or have their
- 21 primary place of employment in that
- jurisdiction. Or, I believe, the third
- criteria is to be a storekeeper or shop
- owner in that specific jurisdiction.
- 25 Q. Since your time at working with

- 1 SHERIFF DONALD J. KRAPF September 19, 2024
- 2 Columbia County Sheriff's Office,
- including back before you were sheriff, do
- 4 you have any recollection of Columbia
- 5 County accepting out-of-state resident
- 6 applications?
- 7 A. Not to my knowledge, no.
- 8 Q. Are you familiar with the term
- 9 "reciprocity"?
- 10 A. Yes.
- 11 Q. Can you tell us what that means?
- 12 A. It means that, for example, what
- would be accepted in New York would be
- accepted in another state.
- Okay. Do you know if New York has
- reciprocity with any other state?
- 17 A. I do not.
- 18 Q. I'm sorry, let me just clarify.
- You don't know, or New York doesn't accept
- 20 any other permits?
- 21 A. Not that I'm aware of, no. I have
- no idea if they do or do not. But it's my
- understanding they do not.
- Just for clarification, if I may.
- 25 **Q.** Yes, sir.

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
               Are you saying accepting permits or
 2
        Α.
 3
                        * * * * * * *
 4
                     (At which time, there was a
 5
                brief pause in the proceedings.)
 6
                     * * * * * * * * *
 7
               Are you specifically asking if it's
 8
 9
        reciprocity if a person possesses a permit
        in New York State?
10
    BY MR. STAMBOULIEH:
11
               Yes, sir.
12
        Q.
                No, New York does not.
               Does not accept permits from out of
14
        Q.
        state.
        Α.
                No.
16
               Okay.
                       Who is Jacqueline Salvatore?
17
        Q.
                She is the undersheriff.
        Α.
18
                Okay. Does she have any
19
        Q.
        information in the permitting process?
                She reviews the permit to make sure
21
        that it's complete.
                      MR. FITZSIMMONS: Just for a
                   point of order, we're using the
24
                   term "permit." I think we mean
25
```

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
                   application.
 2
 3
                      MR. STAMBOULIEH:
                                         I do mean
                   that.
                          Thank you.
 4
                      Yes, the application process.
 5
                                     Thank you.
                      THE WITNESS:
 6
 7
    BY MR. STAMBOULIEH:
                Yes.
 8
        Q.
                So she just reviews it for
 9
        completeness?
10
        Α.
                Correct.
11
                what about -- I'm going to say this
12
        Q.
        wrong -- Ian Boehme?
                Boehme.
        Α.
14
                Boehme?
15
        Q.
                He's the first sergeant in charge
16
        Α.
        of the civil division.
17
                Does he have any responsibilities
        Q.
18
        in the application process?
19
                He oversees the front office, which
        Α.
20
        accepts the initial application.
21
                And Stephanie Hickey's job title is
        Q.
        what, again?
                She is a, um -- technical title's
24
        going to slip my mind. Um, she's a clerk
25
```

- 1 SHERIFF DONALD J. KRAPF September 19, 2024
- in the front office. The specific title
- is slipping my mind.
- 4 Q. Like pistol permit clerk?
- 5 A. No, she's in charge -- well, she
- 6 would be in charge of receiving the pistol
- 7 permits, but she would not be the only
- one. If she was out that day, there would
- 9 be someone else. She's a clerk, typist.
- 10 Q. How many licensing officials for
- pistol applications or for issuing pistol
- permits does Columbia County have?
- 13 A. To my knowledge, two.
- 14 Q. And can you identify them, please.
- 15 A. That would be Judge Howard and, um,
- 16 Judge Herman.
- 17 Q. Herman?
- 18 A. Herman, correct.
- 19 Q. Rensselaer County sheriff testified
- that there's also a clerk that's involved.
- Do you have a clerk in Columbia County
- that's involved in the pistol application
- process?
- 24 A. That person would reside at the
- county clerk's office.

SHERIFF DONALD J. KRAPF - September 19, 2024 1 And who would Columbia County's 2 0. county clerk be? 3 Holly Tanner is the county clerk. 4 Α. Neither Judge Howard nor Judge 5 Q. Herman nor Holly Tanner would be the 6 person responsible for accepting an 7 application from an applicant, would they? 8 9 Primarily, no. Α. That would go to Ms. Hickey? 10 Q. Or someone else in the front office Α. 11 in her absence. 12 Are you aware of the subject Okay. 13 Q. matter of this lawsuit? 14 15 Α. Yes. Okay. This might be a tricky 16 Q. question, and I don't intend it to be. 17 How is it that two of the sheriffs, 18 both you and Sheriff Bourgault, are under 19 the impression that New York does not 20 allow out-of-state residents to apply for 21 permits?

ALBANY COURT REPORTING

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wording of Penal Law 400, Sub 3.

24

25

Q.

Based off the criteria and the

And you're basing that decision on

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
        New York State law?
 2
 3
        Α.
                Correct.
                       Is there anything else that
 4
        Q.
                Okav.
 5
        that opinion is based upon?
                No, just the wording of 400, Sub 3.
 6
        Α.
 7
        Q.
                Okay.
                       And I guess I can ask it
        differently.
 8
 9
                Have you had any conversations with
        anyone at the New York State Police asking
10
        questions about whether or not you can
11
        accept applications from out-of-state
12
        residents?
13
        Α.
                No.
14
                Any attorney general opinions that
15
        Q.
        you base that position on?
16
        Α.
17
                No.
                And besides -- you haven't had any
        Ο.
18
        conversations at all with the New York
19
        State Police on nonresident permitting.
20
                No.
21
        Α.
                Okay. Are you aware that New York
        Q.
```

City recently changed their law to allow

out-of-state residents to apply?

Yes.

24

25

Α.

- 1 SHERIFF DONALD J. KRAPF September 19, 2024
- 2 Q. Do you know why they did that?
- 3 A. No.
- 4 Q. Have you had any conversations with
- 5 New York City about why they did that?
- 6 A. No.
- 7 Q. Have you had any conversations with
- your staff, Ms. Hickey or any of your
- other staff, about accepting or not
- accepting out-of-state applications for
- 11 permits?
- 12 A. Only briefly in regards to the --
- you know, the wording of 400.3, to make
- sure that we follow the guidelines that
- are within that statute.
- Okay. And were those conversations
- prior to this lawsuit or post this
- 18 lawsuit?
- 19 A. I honestly don't recall. I believe
- it was prior.
- 21 Q. Okay. Does your office receive a
- lot of phone calls, if you know, about
- out-of-state permitting?
- 24 A. I do not know.
- Q. Have you had any conversations with

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
        Stephanie Hickey about whether or not
 2
        either of the plaintiffs called her to ask
 3
        her about out-of-state resident
 4
        applications for permits?
 5
        Α.
                No.
 6
                Since you responded to our request
 7
        Q.
        for admissions back in June, has your
 8
 9
        office issued any -- or I'm sorry, has
        your office accepted any out-of-state
10
        permit applications?
11
                Not that I'm aware of.
12
        Α.
                If New York Penal Law Subsection 3
13
        Q.
        was changed or we get an order from the
14
        court saying that you could accept
15
        out-of-state permit applications, would
16
        your office accept those?
17
                If the law granted us the ability
18
        to, absolutely.
19
                      MR. STAMBOULIEH:
                                         I'm going
20
                   to hand you what's been
21
                   previously marked as Exhibit 2.
                      MR. FITZSIMMONS:
                                         Yes.
                   recognized.
24
                     * * * * * *
25
```

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
                     (At which time, Form PBB-3,
 2
                previously marked and identified
 3
                as Plaintiff's Exhibit 2 at the
 4
                deposition of Sheriff Kyle
 5
                Bourgault, was shown to the
 6
 7
                witness.)
                     * * * * * * *
 8
 9
    BY MR. STAMBOULIEH:
                       If you'd take a minute to
                Okav.
10
        0.
        review that, please, sir.
11
                     * * * * * * * * *
12
                     (Brief pause while witness
13
                reviews document.)
14
                     * * * * * * * * *
15
                Okay.
16
        Α.
    BY MR. STAMBOULIEH:
17
                Are you familiar with that form.
18
        Q.
        sir?
19
                very little knowledge of this form.
20
        But I -- I have seen it before and do
21
        recognize it.
                Can you identify what that form is?
        Q.
                It's the pistol and semiautomatic
24
        rifle license application for the State of
25
```

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
        New York.
 2
                Do you know if your office uses
 3
        Q.
        this form for pistol applications?
 4
                Our application is unique to the
 5
        Α.
        Columbia County Sheriff's Office, contains
 6
        all the information here within.
 7
                So you use your own application?
 8
        Q.
 9
        Α.
                Yes.
                      MR. STAMBOULIEH: Okav.
10
                                                 Can
                   I have that form back, please.
11
                     (Document handed back to
12
                counsel by the witness per
13
                counsel's request.)
14
                      MR. STAMBOULIEH: Thank you,
15
                   sir.
16
                      MR. FITZSIMMONS: (Perusing.)
17
    BY MR. STAMBOULIEH:
18
                Can I ask you to take a minute and
19
        Q.
        review that, please?
20
                Yes.
21
        Α.
                     * * * * * * * * *
                     (Brief pause while witness
                reviews document.)
24
                     * * * * * * * * *
25
```

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
 2
        Α.
                Okay.
 3
    BY MR. STAMBOULIEH:
                Can you identify what this packet
 4
        Q.
        of information I handed you is?
 5
                It is a copy of the Columbia County
        Α.
 6
        Sheriff's Office Pistol Revolver License
 7
        Application and Semi-Automatic Rifle
 8
 9
        License Application.
                Okay. And if I can get you to flip
10
        0.
        to the next page, is this the same part of
11
        the application that I handed you that was
12
        previously marked as Exhibit 2?
13
                It appears to be, yes.
        Α.
14
                Okay.
15
        Q.
                      MR. STAMBOULIEH: I would
16
                   like this marked as the next
17
                   exhibit, which I believe is 4,
18
                   please.
19
                     (At which time, Mr. Kempf
20
                exited the room.)
21
                     * * * * * * *
                     (Columbia County Sheriff's
                Office Pistol/Revolver License
24
                Application, Semi-Automatic
25
```

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
                Rifle License Application,
 2
                Application #2024-174,
 3
                consisting of 24 page(s), was
 4
                marked as Plaintiff's Exhibit 4
 5
                for identification as of this
 6
 7
                date: attached hereto.)
                     * * * * * * * * *
 8
                     (At which time, Plaintiff's
 9
                Exhibit 4 was shown to the
10
                witness for review.)
11
                     * * * * * * * * *
12
    BY MR. STAMBOULIEH:
13
                I'm going to hand you back Exhibit
        Q.
14
        4, sir.
                If I can ask you to flip to the
16
        first page -- on the back of the first
17
        page, please.
18
                     * * * * * * * * *
                     (Brief pause while witness
20
                reviews document.)
21
                      * * * * * * * *
    BY MR. STAMBOULIEH:
                And can I direct your attention to
24
        Q.
        where it says, "References."
25
```

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
 2
        Α.
                Yes.
                Is this for character references
 3
        Q.
        for the pistol application?
 4
 5
        Α.
                Yes.
                (Reading from Document)
 6
        Q.
                It says here, "The references you
 7
        provide must reside in Columbia County."
 8
 9
                Did I read that correctly?
10
        Α.
                Yes.
                If Columbia County were allowed, by
11
        Q.
        New York Penal Law 400, Subsection 3, to
12
        accept applications from out-of-state
        residents, how would they be able to get
14
        -- how would those applicants be able to
        get Columbia County residents to give them
16
        references?
17
                That, I can't answer.
18
                Is this a policy that you
19
        Q.
        implemented, or did this precede you?
20
                This policy preceded my term in
21
        Α.
        office.
                If the law were changed or the
        Q.
```

court ordered that you were, in fact,

25

allowed to accept applications, would you

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
        change this policy to allow out-of-state
 2
        or nonresident references?
 3
                I would have to review that to see
 4
        Α.
        how we could actually make contact with
 5
        those individuals outside of our
 6
 7
        geographical area of employment.
                would you agree with me that New
 8
        0.
 9
        York State law does not require the
        character references to have a residency
10
        requirement for a county?
11
                Yes.
12
        Α.
                       If I can ask you to look at
                Okay.
13
        Q.
        that PPB-3 right there.
14
                (Indicating)?
15
        Α.
                Yes, sir.
16
        Q.
                In Personal Information, it asks
17
        for a New York driver's license number.
18
                Do you see that?
19
20
                Yes.
        Α.
                Okay. Perfect.
21
        Q.
                     (At which time, Mr. Kempf
                re-entered the room.)
23
           STAMBOULIEH:
24
       MR.
                And it doesn't specifically say
25
        Q.
```

SHERIFF DONALD J. KRAPF - September 19, 2024 1 driver's license. It specifically says, 2 "New York driver's license." 3 Yes. 4 Α. 5 Okay. And you don't get to change Q. anything on the PPB-3 form, do you? 6 7 Α. No. Do you know who controls that form? 8 Q. 9 No, I do not. Α. Would it surprise you to learn that 10 0. the superintendent gets to approve this 11 form? 12 No, it would not. Α. 13 Does your office have any Q. 14 responsibility to checking the four 15 character references that are provided to 16 you? 17 Do we have any responsibility? Α. 18 Yes, sir. 19 Q. Yes, we do. 20 Α. And what's that responsibility? 21 Q. To make sure that the addresses are Α. valid, the person's resided at the

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24

25

correct.

address, and all the information listed is

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
               Do you physically contact these
 2
        0.
        references to make sure that they have
 3
        given you the correct address or any of
 4
        the information that they've listed on
 5
        their character reference sheet?
 6
 7
                I would have to check on that
        process with the undersheriff or someone
 8
 9
        else who actually does that process.
               It's because you don't personally
10
        0.
        do it, so you don't know.
11
                I do not know the process of making
12
        Α.
        sure that all the information is correct.
13
               That's fair enough. That's fair
14
        Q.
15
        enough.
               what happens to an application if
16
        the person can't have four character
17
        references return the form on time?
18
                If there's -- if the form is
19
        Α.
        incomplete in any way, including the lack
20
        of character references, it's not accepted
21
        at our office, and it's not presented to
        the licensing officer.
               Has that ever happened while you
24
        Q.
        have been working at the Columbia County
25
```

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
        Sheriff's Office?
 2
               I can't say for certain, but I'm
 3
        sure it has on several occasions.
 4
 5
               And I noticed in your application,
        Q.
        it says that you must have resided in
 6
 7
        Columbia County for at least six months
        prior to applying. Applicants must be a
 8
 9
        legal resident of Columbia County for at
        least six months?
10
               That predated my term.
        Α.
11
               Okay. And do you know why that's a
12
        Q.
        policy in Columbia County?
13
               I do not, but I'm in the process of
14
15
        finding out.
               Okay. Do you know --
        Q.
16
               And I don't, so I'm asking you, and
17
        it's okay if you don't know.
18
               Do you know if it's required under
19
        New York law for someone to be a resident
20
        of a specific county for six months prior
21
        to applying for a license?
```

you know, a policy or a requirement.

Okay.

Α.

Q.

24

25

I have no knowledge of that being,

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
                                         I'm going
 2
                      MR. STAMBOULIEH:
                   to hand you another document.
 3
                     * * * * * * *
 4
                     (At which time, what will
 5
                be marked Plaintiff's Exhibit 5
 6
 7
                was shared with the witness and
                all parties present.)
 8
                     * * * * * * *
 9
                      MR. FITZSIMMONS: (Perusing).
10
                     (Handing to Witness.)
11
    BY MR. STAMBOULIEH:
12
                Can you identify that document
        Q.
        please, sir?
14
                     * * * * * * * * *
15
                     (Brief pause while witness
16
                reviews document.)
17
                     * * * * * * * * *
18
19
                I can.
        Α.
    BY MR. STAMBOULIEH:
20
                Can you tell us what that document
21
        Q.
        is, please?
                This is a letter from my office as
           identifying a personal character
25
        reference.
```

```
SHERIFF DONALD J. KRAPF - September 19, 2024
                And if you would flip to the back
 2
        0.
        of that page.
 3
                     (The Witness complied with
 4
                counsel's request.)
 5
    BY MR. STAMBOULIEH:
 6
 7
        Q.
                What is that?
                This is the references information.
        Α.
 8
 9
                Okay.
        Q.
                      MR. STAMBOULIEH: I would
10
                   like this marked as Exhibit 5,
11
                   please.
12
                     * * * * * * *
                     (Columbia County Sheriff's
14
                Office references information
                document, consisting of 2
16
                page(s), was marked as
17
                Plaintiff's Exhibit 5 for
18
                identification as of this date;
19
                attached hereto.)
                     * * * * * * * * *
21
                     (At which time, Plaintiff's
                Exhibit 5 was shown to the
                witness for review.)
                     * * * * * * * * *
```

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
 2
    BY MR. STAMBOULIEH:
                (Reading from Document)
 3
        Q.
                I'm going to hand back what's been
 4
        marked as Exhibit 5, and I want to direct
 5
        your attention to Number 6 on this form,
 6
        where it says, "Do you recommend the
 7
        issuance of a pistol license?"
 8
                Do you see that?
 9
10
        Α.
                Yes.
                Now, this is going to a character
11
        Q.
        reference, right?
12
                Yes.
13
        Α.
                Do you know, if someone on a
        Q.
14
15
        character reference form says no to this
        question -- I don't recommend the issuance
16
        of a pistol license -- do you know how
17
        that's interpreted by your office in the
18
        application process?
19
                To the best of my knowledge, the
20
        Α.
        only interpretation is that the form is
21
        completed in its entirety and then sent to
        the licensing officer.
                So you don't care what the answers
24
        Q.
25
        are as long as the form is completed.
```

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
 2
        Α.
                No.
                       So if someone left Number 6
 3
        Q.
                Okav.
        blank because they didn't want to say
 4
        "yes" or "no," then is that an incomplete
 5
        application?
 6
 7
                It could be seen as one if there
        was other missing criteria on the form.
 8
 9
                Is there a specific amount of time
        Q.
        that someone needs to know a character
10
        reference before that character reference
11
        is accepted?
12
                Not to my knowledge.
13
                       Since the plaintiffs filed
        Q.
                Okay.
14
        this lawsuit, have you had any
15
        conversations with Stephanie Hickey about
16
        what she says on the phone about not
17
        accepting out-of-state applications?
18
                Personally, no.
19
        Α.
               Okay. Have you instructed any of
20
        Q.
        your undersheriffs, first sergeant, anyone
21
        to have conversations about not accepting
        or accepting out-of-state pistol
```

To the best of my knowledge, the

applications?

Α.

24

25

SHERIFF DONALD J. KRAPF - September 19, 2024 1 only conversation that was had is to 2 3 ensure that we were complying with Penal Law 400.3. 4 I think I already asked you this, 5 Q. but I'm going to ask it again, so my 6 apologies. If you were allowed to accept 7 them, in your opinion, out-of-state 8 9 applications, would your office accept them? 10 If New York State law allowed us to 11 sell an application to someone out of 12 state, we would sell an application to 13 someone out of state. 14 Now, when you say "sell," what do 15 Q. you mean by that? 16 Provide an application. Um, it 17 Α. costs -- there's a fee for the 18 application. 19 Uh-huh. 20 Q. So it's selling the application. Α. 21 Oh, okay. Q. Hopefully, that's understandable.

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Provide an application, make sure that

one's available.

25

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
                It's understandable now that you
 2
        0.
        said that. I was just making sure.
 3
               Do you have any personal opinions
 4
        on whether it's constitutional to not
 5
        allow someone like me -- take me, for
 6
 7
        instance; I don't live in New York, don't
        own property, don't work in New York -- to
 8
 9
        not allow me to carry a handgun for
        self-defense?
10
               As a sheriff, I don't give personal
11
        opinions.
12
               What a great answer.
13
        Q.
                                         That's all
                      MR. STAMBOULIEH:
14
                   the questions I have for you,
15
                   Sheriff.
16
                                    Thank you, sir.
                      THE WITNESS:
17
                      MR. STAMBOULIEH:
                                         Thank you.
18
                      I'll tender the witness.
19
                      MR. FITZSIMMONS:
20
                   questions.
21
                      MR. THOMPSON: Just a handful
                   of quick questions from us.
                      Sheriff, thank you very much.
24
25
                   My name is James Thompson.
```

```
SHERIFF DONALD J. KRAPF - September 19, 2024
 1
                   from the Attorney General's
 2
 3
                   office, and we represent the
                   Superintendent of State Police.
 4
                   Just a couple of very quick
 5
                   questions.
 6
 7
                      EXAMINATION
    BY MR. THOMPSON:
 8
 9
                First of all, are you or your
        Q.
        office in any way an agent of the state
10
        police?
11
12
        Α.
                No.
                Does the state police have any
        Q.
        authority over your office accepting or
14
        not accepting an application for a pistol
        permit?
16
17
        Α.
                No.
                And does the state police have any
        Ο.
18
        authority over the ultimate decision of
19
        the licensing officer on that permit
20
        application?
21
                Not that I'm aware of.
        Α.
                      MR. THOMPSON: That's all I
                   have.
                          Thank you.
24
25
                      MR. KEMPF: I don't have
```

1	SHERIFF DONALD J. KRAPF - September 19, 2024
2	anything.
3	MR. STAMBOULIEH: Okay.
4	Do you want to explain to him
5	about reading and signing?
6	MR. FITZSIMMONS: Sure.
7	What's going to happen is,
8	this transcript's going to be
9	generated by the court reporter,
10	and it will be presented to you
11	to review. And at that time,
12	you can review it, and there
13	will be a correction sheet.
14	If you find anything that
15	needs to be corrected, you would
16	make that correction and sign
17	the deposition transcript as
18	accurate and return it.
19	THE WITNESS: Understood.
20	THE REPORTER: Before I
21	conclude the record, does
22	Rensselaer County order a copy
23	of today's transcript?
24	MR. KEMPF: Yes, we will.
25	THE REPORTER: Thank you.

1	
2	And does the AG's office
3	order a copy of today's
4	transcript?
5	MR. THOMPSON: Yes. Just one
6	copy.
7	THE REPORTER: Thank you.
8	* * * *
9	(Whereupon, the examination
10	of SHERIFF DONALD J. KRAPF
11	concluded at 12:16 p.m.)
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

```
1
              This is the Deposition of
 2
                SHERIFF DONALD J. KRAPF
 3
    taken in the matter, on the date, and at the
 4
      time and place set out on the title page
 5
                        hereof.
 6
 7
   It was requested that the deposition be taken
 8
    by the reporter and that same be reduced to
 9
                  typewritten form.
10
11
    It was agreed by and between counsel and the
12
   parties that the Deponent will be reading and
     signing the transcript of said deposition.
14
16
18
21
24
25
```

1	DEPONENT'S CERTIFICATE
2	STATE OF:
3	COUNTY/CITY OF:
4	
5	Before me, this day, personally
6	appeared SHERIFF DONALD J. KRAPF, who, being
7	duly sworn, states that the foregoing
8	transcript of his/her Deposition, taken in the
9	matter, on the date, and at the time and place
10	set out on the title page hereof, constitutes
11	a true and accurate transcript of said
12	deposition.
13	
14	
15	SHERIFF DONALD J. KRAPF
16	
17	
18	
19	Signed and subscribed to before me
20	thisday of,20
21	
22	
23	NOTARY PUBLIC, STATE OF NEW YORK
24	
2.5	

1	DEPONENT'S DECLARATION
2	
3	DECLARATION UNDER PENALTY OF PERJURY
4	I, SHERIFF DONALD J. KRAPF, declare, under
5	penalty of perjury, that I have read the
6	entire transcript of my Deposition taken in
7	the above-captioned matter, or the same has
8	been read to me, and the same is true and
9	accurate, save and except for changes and/or
10	corrections, if any, as indicated by me on the
11	ERRATA SHEET hereof, with the understanding
12	that I offer these changes as if still under
13	oath. I would like changes made to my
14	deposition transcript as indicated on the
15	following page.
16	
17	Signed on theday of, 20
18	
19	
20	SHERIFF DONALD J. KRAPF
21	
22	
23	
24	
25	

	ERRAT	A SHEET
your to	estimony, pleas on or deletion	reading the transcript of e note any change, on this sheet. DO NOT
make au transc	ny marks or not	ations on the actual
WITNESS	S: SHERIFF DON	ALD J. KRAPF
JOB NO	.: PC 2024-091	9ssw1
CASE NA	AME: HIGBIE, E	T AL V JAMES, ET AL.
HELD:	THURSDAY, SEPT	EMBER 19, 2024
Page	Line	CORRECTION
Signati	ure	Date
SHERIF	F DONALD J. KRA	PF

1	ERRATA SHEET					
2	Page	Line		C	ORRECTION	N
3						
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22						
23	Signatu	re			Date	e
24	CHERTEE	DONALD	1 1/045	F		
2.5	SHEKTEE	DUNALD	J. KRAP	F		

```
REPORTER'S CERTIFICATION
 1
               I, Stephen P. Sudano, Court
 2
    Reporter, do hereby certify that I recorded
 3
    stenographically the proceedings herein at the
 4
    time and place noted in the heading hereof,
 5
    and that the foregoing transcript is true and
    accurate to the best of my knowledge, skill
 7
    and ability.
 8
 9
               IN WITNESS WHEREOF, I have hereunto
    set my hand.
10
11
14
18
```

	0919SSW2 [1] 1/24	4	accepting [12]
BY MR. STAMBOULIEH:	1 1-10 [1] 1/15	400 [4] 16/12 21/24 22/6 29/12	13/19 14/2 17/5 18/2 21/7 23/9 23/10 37/18 37/22
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MR. THOMPSON: [3] 39/22 40/23 42/5	46/6 2024-0919SSW2 [1] 1/24	9 99 [1] 4/16	38/6 agent [1] 40/10
THE REPORTER: [5] 9/21 9/25 41/20	2024-174 [2] 6/15 28/3	A a.m [1] 1/23	agree [2] 11/25 30/8 agreed [7] 7/2 7/7
41/25 42/7 THE WITNESS: [5] 9/23 10/5 19/6	212 [1] 3/20 24 [2] 6/16 28/4 270-2900 [1] 4/18	above [1] 45/7 absence [1] 21/12	7/13 7/19 8/2 8/6 43/12
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Withess: 45HERIF# ออกส์เอี J. KRAPF Held: Thursday, September 19, 2024

Α
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